

Staff Report for Decision

File Number: DP001088

DATE OF MEETING JULY 9, 2018

AUTHORED BY LAUREN WRIGHT, PLANNER, CURRENT PLANNING AND

SUBDIVISION

SUBJECT DEVELOPMENT PERMIT APPLICATION NO. DP1088 –

3425 UPLANDS DRIVE

OVERVIEW

Purpose of Report

To present for Council's consideration a development permit for a 28-unit multiple-family development at 3425 Uplands Drive.

Recommendation

That Council issue Development Permit No. 1088 at 3425 Uplands Drive with the following variances:

- increase the maximum allowable height for Building A from 9m to 10.21m;
- increase the maximum allowable height for Building B from 9m to 9.88m;
- increase the maximum allowable height for Building C from 9m to 10.87;
- increase the maximum permitted projection of the eaves into the east side yard setback from 0.75m to 1.12m;
- reduce the Minimum Landscape Treatment Level 2d buffer width along the west property line from 1.8m to 1m; and
- reduce the required onsite parking from 46 to 17 parking spaces.

BACKGROUND

A development permit application, DP1088, was received by John Jessup and Associates Ltd., on behalf of the Nanaimo Association for Community Living (NACL) to permit the development of a 28-unit multiple-family development including a mix of affordable rental housing and housing for developmentally disabled NACL clients.

Council approved Rezoning RA000349 on 2016-OCT-03 to rezone the subject property from Single Dwelling Residential (R1) to Townhouse Residential (R6) in order to facilitate the proposed development. At that time, the applicant anticipated building 46 units, including a fourth building near the wetland. This building is not part of the current proposal, so the total number of units is now 28. As a condition of rezoning approval, NACL registered a Housing Agreement that requires a NACL manager to live onsite and reserves at least 10 of the proposed units to NACL clients. The remaining units will be provided as affordable rental housing. It was also noted at the time of rezoning that a parking variance would be required as part of the development permit process.

There is an existing dwelling on the property that will be demolished prior to redevelopment.



Subject Property

Zoning	R6 – Townhouse Residential
Location	The subject property is located on the south side of Uplands Drive, approximately 200m northwest of the Emerald Drive and Tunnah Road intersection.
Total Area	6,640m ²
Official Community Plan (OCP)	Map 1 – Future Land Use Plans – Neighbourhood; Map 3 – Development Permit Area No. 1 – Watercourses; Development Permit Area No. 9 - Commercial, Industrial, Institutional, Multiple Family and Mixed Commercial/Residential development.
Relevant Design Guidelines	General Development Permit Area Design Guidelines

DISCUSSION

Proposed Development

The project is to be developed and operated by the non-profit Nanaimo Association for Community Living (NACL) with capital funding from BC Housing through the Innovation and Housing Investment Program. The proposed development will be comprised of 28 one-bedroom townhouse units (approximately $52m^2$ each) and will allocate 12 units for NACL clients, 1 unit for a NACL onsite manager and 15 affordable rental housing units. An operating agreement with BC Housing will require that the 16 units not occupied by NACL clients be rented at no more than what BC Housing refers to as "low end of market" (LEM) rent. This is equal to 90% of appraised market rental value of the units being rented to market renters. The project will be provincially funded by BC Housing.

The proposed development is a campus of three residential buildings with provision for an amenity space for the tenants that includes a multi-purpose room, laundry area, common kitchen, and an office.

The lower half of the site is a wetland forested area and will remain natural as a site amenity for the residents

Site Context

The subject property is an infill project within an older established neighbourhood. The two flanking lots are comprised of similarly sized residential properties with development potential. The north side of Uplands Drive features smaller lots with one- and two-storey dwelling units.

The sloping site contains a topographic bench, and a watercourse is located within the rear portion of the property. No development is proposed within the wetland area.

The property is located approximately 1.4km from Country Club Mall, and is adjacent to a bus stop that is serviced by the Number 1 bus that runs between Woodgrove Mall and the Downtown bus exchange. The Nanaimo Transportation Master Plan has identified Uplands Drive as a future core transit route and cycling route.



Site Design

The site design for the sloping lot is guided by three constraints:

- a City sewer right-of-way located approximately mid-way through the site;
- the requirement to accommodate future access to lands beyond (through a reciprocal access agreement) approximately mid-way through the site; and
- the applicant's desire to retain the urban forest and wetland as a site amenity.

The three buildings are situated to work with the site topography and are connected by walkways to foster a sense of community among residents. Ground floor units (Building A) have direct access to the internal sidewalk network and to Uplands Drive, to provide a strong street presence.

There are two on-site parking areas: one located in the courtyard area behind Building A and the other located behind Building C. A long-term bicycle storage facility for six bikes is located adjacent to the parking lot behind Building C and short-term bicycle parking is located near the front entry of Building B.

Building Design

The building form meets the intent of the General Development Permit Area Design Guidelines with units clustered into two- and three-storey buildings. The buildings are well articulated with varied roof lines, front entry stairs and unit balconies, and outdoor covered walkways on the above-grade units.

The proposed floor area ratio for this development is 0.27, which is below the maximum allowable floor area ratio of 0.45. Building A is three storeys and has front doors that allow direct access onto Uplands Drive, Building B is two storeys adjacent to the neighbouring single-family lot, while Building C is three storeys and steps down the slope toward the urban forest.

The materials used are typical of a contemporary residential neighbourhood and includes horizontal fiber cement siding with units differentiated through a mixture of horizontal wood siding panels and colour accent fiber cement panels.

Landscape Design

The landscape plan has a woodland theme that retains much of the existing urban forest and utilizes scale-appropriate conifers, deciduous trees, and low-growing shrubs and groundcovers.

An internal walkway connects the buildings, parking areas and amenity spaces. Each unit has a private patio or balcony. The forested area at the back of the property provides additional open space.

Defined bio-swales, pools, and waterfalls create a strong site aesthetic for the required on-site storm water utility along the east side of the property.

For more information, see the Attachments.



Design Advisory Panel Recommendations

At its meeting held on 2018-FEB-08, the Design Advisory Panel accepted DP001088 as presented with support for the proposed variances, and provided the following recommendation:

• Consider adding weather protections over the front doors of the building.

The applicant addressed the recommendation by adding a new roof detail over the front doors of the units in Building A facing Uplands Drive.

Proposed Variances

Maximum Building Height

Variances to the maximum building height are proposed as follows:

Building	Maximum Permitted Height	Proposed Height	Proposed Variance
Α	9m	10.21m	1.21m
В	9m	9.88m	0.88m
С	9m	10.87m	1.87m

The height variances allow portions of the pitched roofs to articulate the rooflines and fit into the residential neighbourhood.

Buildings A and C are oriented east-west across the site and slightly angled away from the east property line to minimize the over-height portions of the buildings that face the neighbouring property. Building B parallels the property line but is only two storeys, and additional trees will be planted on this side for improved screening.

Projection into Required Side Yard Setback

The permitted projection for eaves into the side yard setback on the east property line is 0.75m. The proposed projection is 1.12m, a proposed variance of 0.37m.

Building B is sited along the east property line to maximize the internal common area, including a small parking court, walkways, and the driveway access for the site. The proposed variance allows a roof overhang to provide weather protection to the units with balconies. The abutting property has an access drive running parallel to Building B, so it is not anticipated to negatively impact the neighbouring lot.

Minimum Landscape Treatment Level 2d

The Minimum Landscape Treatment Level 2d requires a landscape width of 1.8m along the west property line. The proposed variance reduces the buffer width to 1m, a proposed variance of 0.8m.

Due to the narrowness of the site, the retaining wall and road configuration running down the west property line do not allow enough room to accommodate the planting width required. Wild grasses, woodland plantings, and six 6cm caliper trees and a board fence will be placed along



the width, and the remaining plantings have been relocated to the east of the road. The remaining thirteen 6cm caliper trees will be placed to screen the buildings from the neighbour on the west. The east property line is well landscaped with trees, a board fence, and raingarden features.

Parking

The required off-street parking is 46 parking spaces. The proposed parking is 17 spaces, a proposed variance of 29 parking spaces.

The 12 NACL clients are developmentally-disabled singles who do not typically own or drive vehicles. NACL clients will be provided group transportation by the society. Bus stops are also located on Uplands Drive within 30m of the property and secure long- and short-term bike parking options are provided onsite, which will reduce the parking demand on the property.

The remaining 16 units will be used by one NACL staff member (onsite manager) and low-income renters. Considering the parking demand will primarily be generated by 16 affordable housing units, the 17 spaces proposed would functionally provide one space per unit and include an additional visitor parking space.

In order to ensure the financial sustainability of this development and meet BC Housing requirements, market rental units will be set at 90% of market rental rates, as determined through appraisal. The rate will be secured through an agreement with BC Housing for the term of the mortgage. At this income level, it is expected that one parking space per unit will meet or exceed the onsite parking demand.

SUMMARY POINTS

- Development Permit No. DP1088 proposes variances for building height, eave projections into a side yard setback, minimum landscape treatment, and parking requirements to accommodate a 28-unit multiple-family development that will provide a mix of affordable rental housing and housing for NACL clients.
- The proposed development meets the intent of the General Development Permit Area Design Guidelines.
- A Housing Agreement has been registered to reserve units for NACL clients and low-income rental units.

<u>ATTACHMENTS</u>

ATTACHMENT A: Permit Terms and Conditions

ATTACHMENT B: Location Plan ATTACHMENT C: Site Plan

ATTACHMENT D: Building Elevations
ATTACHMENT E: Exterior Materials
ATTACHMENT F: Building Renderings

ATTACHMENT G: Landscape Plan and Details

ATTACHMENT H: Aerial Photo



Submitted by: Concurrence by:

L. Rowett D. Lindsay
Manager, Current Planning and Subdivision D. Lindsay
Director, Community Development

ATTACHMENT A PERMIT TERMS AND CONDITIONS

TERMS OF PERMIT

The City of Nanaimo "ZONING BYLAW 2011 NO. 4500" is varied as follows:

1. Section 7.6.1 Building Height – to increase the maximum building heights as follows:

Building	Maximum Permitted Building Height	Proposed Building Height
Α	9m	10.21m
В	9m	9.88m
С	9m	10.87m

- 2. Section 6.5.1 Projections into Yards to increase the maximum permitted projection for eaves into the east side yard setback from 0.75m to 1.12m.
- 3. Sections 17.2.1 and 17.11 Minimum Landscape Treatment Levels to reduce the Minimum Landscape Treatment Level 2d landscape width along the west property line from 1.8m to 1m.

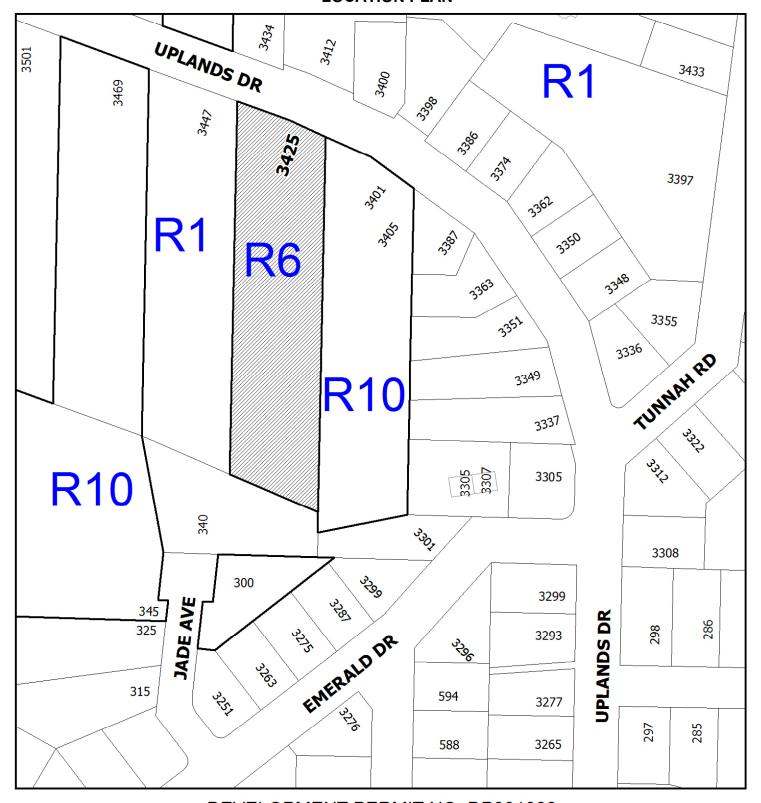
The City of Nanaimo "Development Parking Regulations Bylaw 2005 No. 7013" is varied as follows:

1. Schedule 'A' – to reduce the number of required off-street parking spaces from 46 to 17.

CONDITIONS OF PERMIT

- 1. The subject property is developed in accordance with the Site Plan prepared by DYS Architecture dated 2018-JUN-14, as shown on Attachment C.
- 2. The subject property is developed in substantial compliance with the Building Elevations prepared DYS Architecture dated 2018-MAY-11, as shown on Attachment D.
- 3. The subject property is developed in general compliance with the Exterior Materials prepared by DYS Architecture received 2018-JAN-31, as shown on Attachment E.
- 4. The subject property is developed in substantial compliance with the Landscape Plan and Details prepared by Victoria Drakeford Landscape Architect dated 2018-MAY-04, as shown on Attachment G.

ATTACHMENT B LOCATION PLAN



DEVELOPMENT PERMIT NO. DP001088

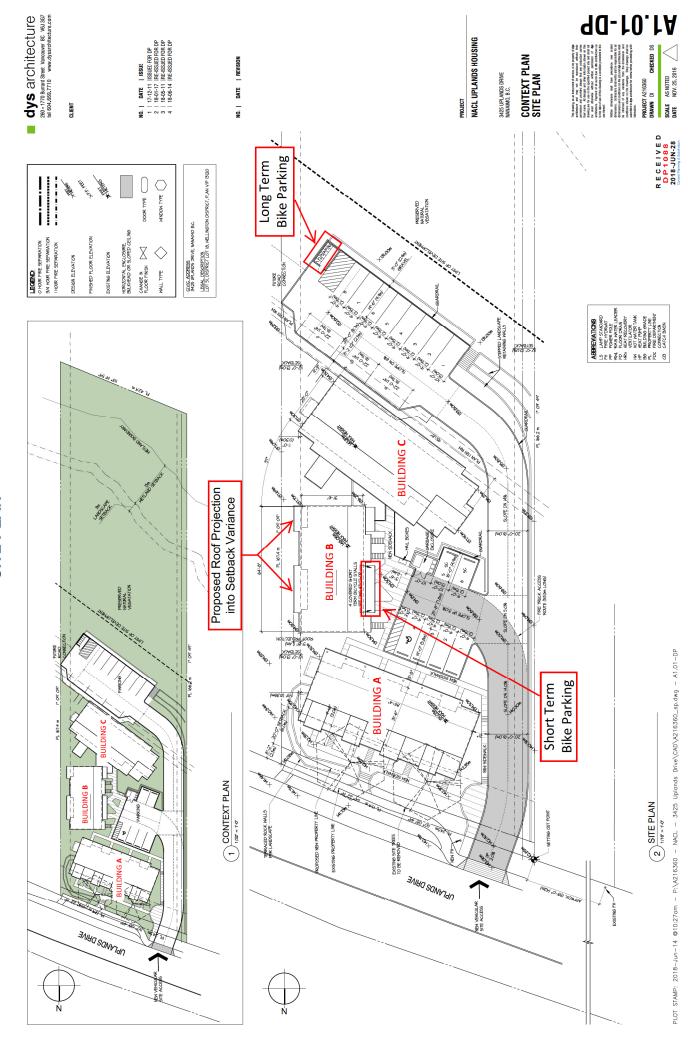


LOCATION PLAN

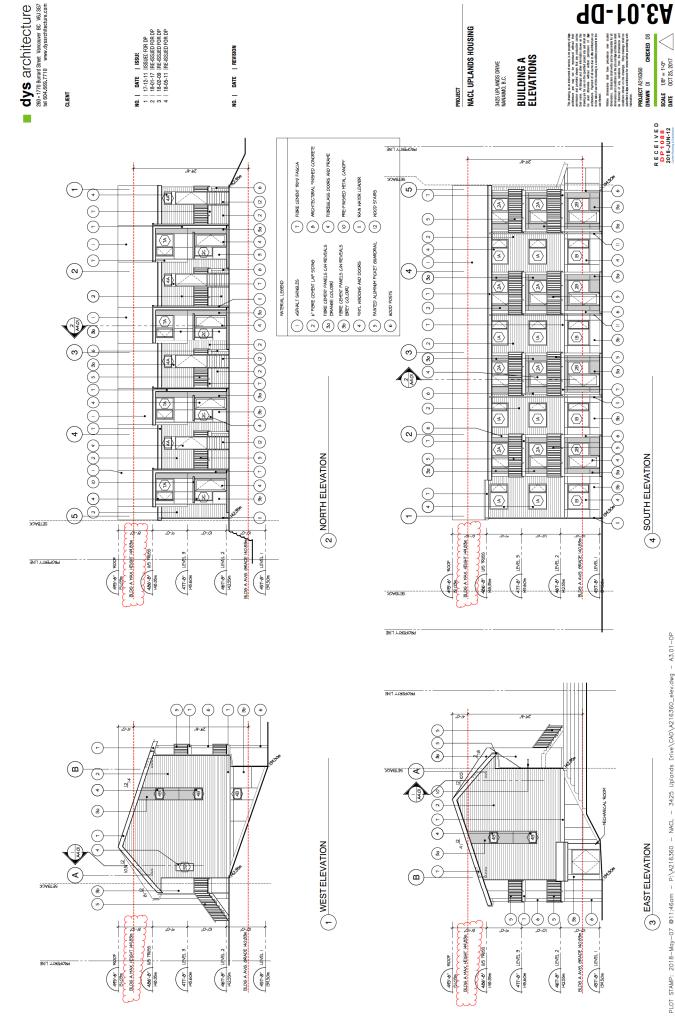
Civic: 3425 Uplands Drive Lot 51, District Lot 18, Wellington District, Plan 13120



ATTACHMENT C SITE PLAN



BUILDING ELEVATIONS ATTACHMENT D



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dys architecture 260-1770 Burrard Street Vancouver BC V6J 3G7 tel 604.669.7710 www.dysarchitecture.com

CLIENT

AGA 4 800 HACOM BEEN HITM BLDS B AVG. GRADE 138,17m 441'-8" BASEYENT B& 45m 416:-8" WS TRUSS 467-8" LEVE. 2_ 457-8" LEVEL | |8-50m PROPERTY LINE (g) (a) (b) VŽ 567 9 2 3 ---BLD6 B AVG GRADE IBBI'm 447-8" BASEMENT 136.45m 416-8" U/5 TRUES 45T-6" LEVEL | 467-8" LEVEL 2 142.55m

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NO. | DATE | ISSUE 1 | 17-12-11 | ISSUEE FOR DP 2 | 18-01-17 | RE-ISSUED FOR DP 3 | 18-02-09 | RE-ISSUED FOR DP 4 | 18-05-11 | RE-ISSUED FOR DP

NO. | DATE | REVISION

(B) ARCHITECTURAL FINISHED CONCRETE (4) FIBREGLAGS DOORS AND FRAME (0) PRE-FINISHED METAL CANOPY FIBRE CEMENT TRIM/ FASCIA II) RAIN WATER LEADER (2) WOOD STAIRS (-) (4) VINTL MYDONS AND DOORS
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(6) NOOD POSITS (30) FIBRE CEMENT PANELS CAM REVEALS (SMEYEALS FIBRE CENENT PAVELS CAN REVEALS
(3d) (DRANGE COLONR) 2) 6" FIBRE CEMENT LAP SIDING () ASPHALT SHINGLES MATERIAL LEGEND 2 EAST ELEVATION

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476'-8" U/5 TRU55 145.30m

461'-8" LEVEL 2

(1) SOUTH ELEVATION

NACL UPLANDS HOUSING

PROJECT

BUILDING B Elevations 3425 UPLANDS DRIVE NANAIMO, B.C.

NORTH ELEVATION

BLDG B AVG GRADE 138.1m .

457-8" LEVEL |

447'-8" BASENENT -

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SCALE 1/8" = 1'-0"

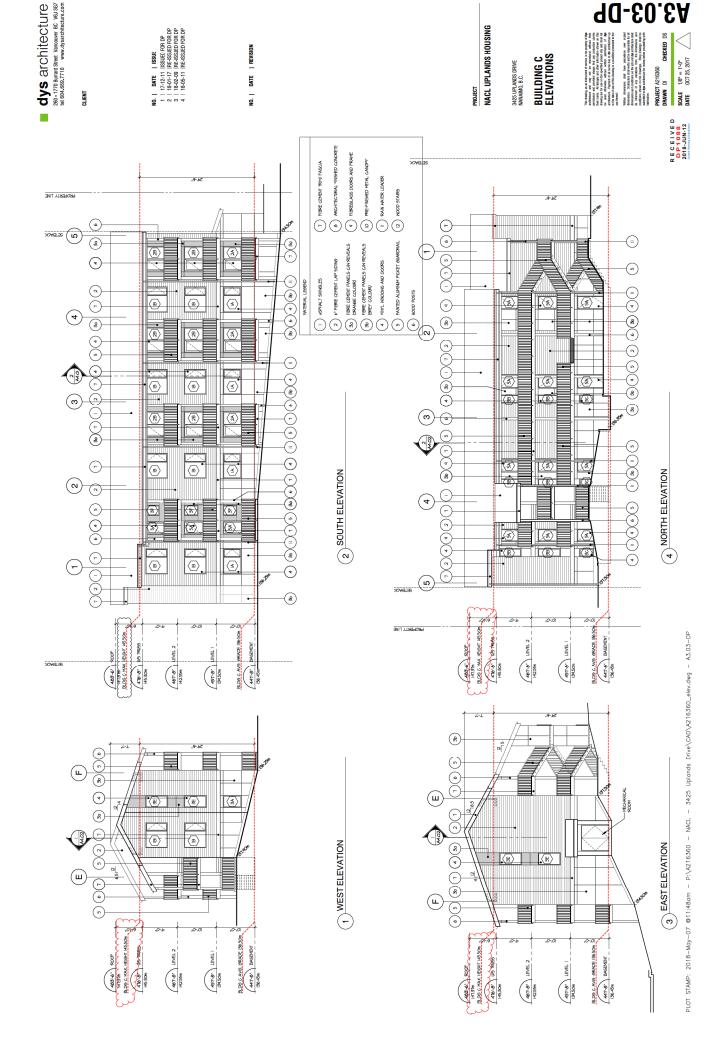
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4 WEST ELEVATION



ATTACHMENT E EXTERIOR MATERIALS

dys architecture

CLIENT

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DATE OCT 25, 2017

PROJECT A216360 DRAWN IM C

90-40.1A

NACL UPLANDS HOUSING

3425 UPLANDS DRIVE
NANAIMO, B.C.
MATERIALS
BOARD

ATTACHMENT F BUILDING RENDERINGS

dys architecture



1) VIEW BUILDING A FROM UPLANDS DRIVE



2 VIEW OF CENTRAL PARKING AREA



3 VIEW BUILDING C LOOKING NORTH

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PROJECT
NACL UPLANDS HOUSING

3425 UPLANDS DRIVE NANAIMO, B.C.

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LANDSCAPE PLAN AND DETAILS **ATTACHMENT G**

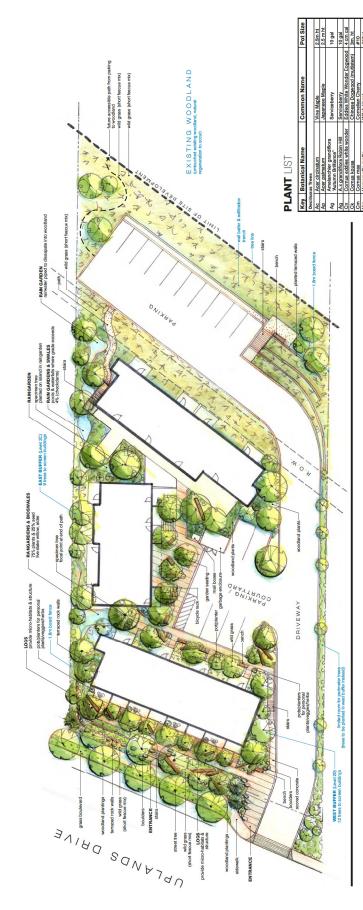
VICTORIA DRAKEFORD
LANDSCAPE ARCHITECT

236 Pine St Nanaimo BC V9R 286 250-754-4335

KATE STEFIUK STUDIO

1070 Nelson St Nanaimo BC V9S 2K2 250-753-8093 kate.stefuk@gmail.com

CLIENT



DESIGN RATIONALE

3425 Uplands Dive is steeply sloping wooded site on the southern planty of the University disky. Famel or mail resorts of serior of dominates the parties, which is zoned for mail family residential developed the registrom/or is splace of transition from forces and wooded to predominantly single family detached residential development.

SITE

The long narrow lot falls steeply to the south, from Uplands Drive to a small ephemerial witstand at the toof the stope along the rear property line. This structure functions as part of a larger natural infrastructure network that absorbs and conveys ninwater and runoff.

The site area is 1.6 acres, which currently accommodates one single family detached home surrounded by these. The proposed development accoentrates three buildings on the northern portion of the site, retaining the southern third as forestfor the residents to enjoy.

DESIGN CONCEPT

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 woodland character output the countries for any will be lead
 contributedings in designing the plant community. The plant will be lead
 designed according to CPTED profit place.
 The size and allowing dear adjointines beneath
 these and above the groundrovers.

- Small meeting places with seating are proposed throughout the site. A proposed pathway will meander through the site, providing opportunities for short stroils and passing encounters. Living Together: community interaction in the landscape
- Healing landscape: Use landscape and garden care as therapy Cartering opportunities with expreded for by encouraging the residents to care for the patring. Containers will be because throughout the residents includual profess. The meandering patritumy forcing the sele for the sele for selection of the natural individual profess. The meandering patritumy through the testimed forest allows for deeper immersion in the natural individual.

DESIGN ELEMENTS

NO. | DATE | REVISION
1 18-01-19 DP
2 18-05-04 DPRCL

NO. | DATE | ISSUE 1 17-12-19 DP 2 18-03-16 50%

| The Set Leek
| The woodland planting provides a strong edge to the project that fits within the relightourhood up the prodicing a busine between the residences and the street for maximize green space along the street edge, podested and entrance into the last est limited to we. The most weeken destinated with an entrance into the last set limited to we for the notification strong to adjacent to the chreeks from whorting detailed at each purpose the chreeks from whorting detailed at each purpose to the chreeks from whorting detailed at each produce part of articulation, providing privacy for living spaces, to-ching wind, their goals, and dering habitatic validities.

Where grades allow, rainwater will be collected ir raingarders, pools and watering in the seaten radge of the property. Trees elements will catcure rainwater and runof from improvious surfaces or the sits, and slowly the collection waters where the first the the target rainwater and collection to the property in the target rainwater, replembling local watershops and aquifiers.

4 Natural Assets

Two arbours form galeways into the preserved woodland below, one via adiata and the socond via a man. These galeways able restellants and visitors from a densely developed area into the editing frost. Future phases of the propert will develop paths and benzives, as well as some hazafe enhancement.

(2) Park[Ing]: The Courtyard
A multi-us gased by parking basektal, and special events, the parking
area and signest tilving and amen'th space form the centre of the project.
South and waster larger procless of planting, benches and paths have into
the space. The trees surround the space and give a sense of being a
cleaning in the woods.



Mock Orange (Coastal)
Red Flowering Currant
Red Huckleberry

Bugle
Kinnikinnick
Epimedium
Salal
Sweet Woodruff

Japanese Azalea Spreading Calif. Lilac Dwarf Mugo Pine Rhodos Evergreen Huckleb

English Lavender

NACL UPLANDS HOUSING

LANDSCAPE PLAN

DP1088 2018-JUN-12

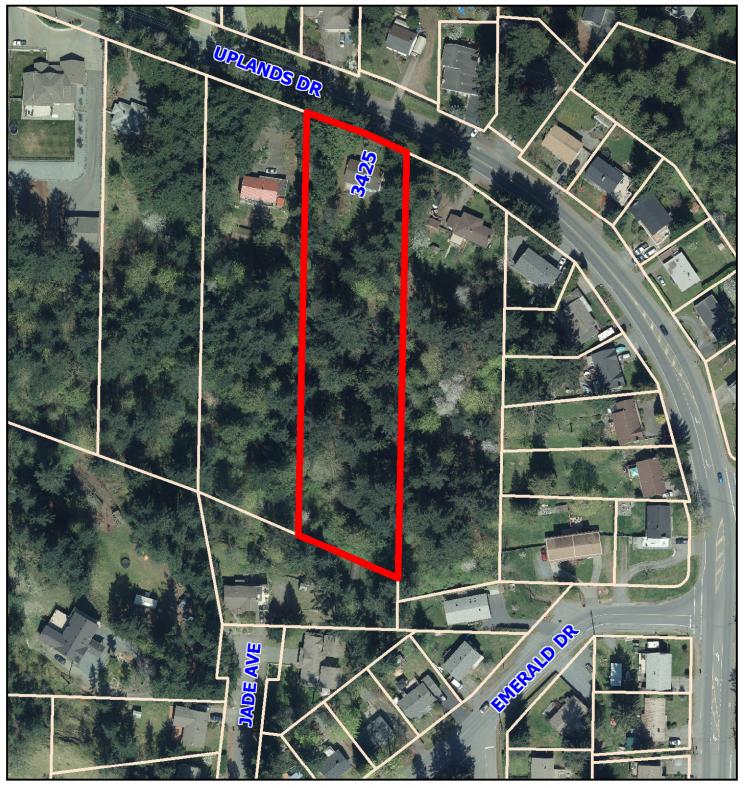
Orange Flame G

CB NO

plugs #1 plugs plugs

1/16" = 1'- 0' May 3, 20'8

ATTACHMENT H AERIAL PHOTO



DEVELOPMENT PERMIT NO. DP001088



Delegation Request

Graham Morry and John Jessup have requested an appearance before Council.

The requested date is July 9, 2018.

The requested meeting is:

Council

Presenter's Information:

City: Nanaimo Province: BC

Bringing a presentation: No

Details of Presentation:

Background of Project (DP 1088 – 3425 Uplands Drive) Developmentally Disabled Young Adults and low to moderate income renters social and economic factors underlying sustainability.